| Submitted by: | Chair of the Assembly at the Request of the Mayor |
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| Prepared by: For reading: | Finance and Law Departments April 28, 2015 |

ANCHORAGE, ALASKA AO No. 2015-48

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AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE CHAPTER 12.45. RENTAL TAX ON RENTAL OF MOTOR VEHICLES, TO IMPROVE ADMINISTRATIVE EFFECTIVENESS; CLARIFY RECORD RETENTION **REQUIREMENTS; CLARIFY ELIGIBILITY FOR REFUND OF OVERPAID TAX;** CLARIFY **REQUIREMENTS AND DUTIES OF CERTAIN PERSONS; INCREASE SECURITY AND CONTROLS OVER MUNICIPAL FUNDS HELD BY** RENTAL AGENCIES AND FINANCIAL INSTITUTIONS: REFERENCE CRIMINAL SANCTIONS FOR THEFT, MISAPPROPRIATION, OR FAILURE TO REMIT MONIES HELD IN TRUST BY PERSONS WITH FIDUCIARY **RESPONSIBILITIES TO THE MUNICIPALITY; AND AMENDING SECTION** 14.60.030 TO REMOVE CHAPTER 12.45 OFFENSES FROM THE FINE SCHEDULE.

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. Anchorage Municipal Code section 12.45.010 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

12.45.010 Definitions.

The following words, terms, and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

<u>Certificate of registration means a license authorizing a specified</u> person to operate a rental agency in the municipality.

Chief fiscal officer means the chief fiscal officer of the municipality or [HIS] designee.[;]

<u>Debt ratio means a financial ratio that indicates the proportion of an entity's debt to its total assets and is calculated by dividing the total dollar value of an entity's liabilities by the total dollar value of an entity's assets.</u>

<u>Debt-to-equity ratio means a financial ratio indicating the relative</u> proportion of an entity's equity and debt used to finance an entity's assets

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| 1 2 2 | | s calculated by dividing the total dollar value of an entity's liabilities by tal dollar value of an entity's equity. |
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| 3 4 | *** | *** *** |
| 4 5 | | Fiduciary means a person or responsible party acting on behalf of a |
| 6 | rental | agency, to whom the duties to collect, segregate and remit the taxes |
| 7 | | rized by this chapter is entrusted for purposes specified in this |
| 8 | chapte | |
| 9 | | |
| 10 | | Funds means money, assets or intangible assets that can be |
| 11 | conve | erted to money. |
| 12 | | |
| 13 | *** | *** *** |
| 14 | | Person includes an individual, company, partnership, limited liability |
| 15 | - | ership, joint venture, joint agreement, limited liability company, |
| 16 | | tiation, mutual or otherwise, corporation, estate, trust, business trust, |
| 17 | receiv | ver, trustee, syndicate, or any combination acting as a unit. |
| 18 19 | *** | *** *** |
| 19 20 | | Rental agency means any person engaged in the retail business of |
| 20 21 | rentin | g or leasing motor vehicles. |
| 22 | | g of leading motor vernoles. |
| 23 | | Responsible party means a person who has a level of control over, |
| 24 | or en | titlement to, the funds or assets of the rental agency that, as a |
| 25 | practio | cal matter, enables the individual, directly or indirectly, to control, |
| 26 | mana | ge, or direct the rental agency and the disposition of its funds and |
| 27 | assets | <u>S.</u> |
| 28 | | |
| 29 | *** | *** *** *** |
| 30 | (AU N | No. 2000-116(S), § 1, 7-18-00; AO No. 2005-92, § 1, 6-24-05) |
| 31 32 | Section 2. | Anchorage Municipal Code Section 12.45.030 is hereby amended to |
| 33 | read as follow | |
| 34 | | wo. |
| 35 | 12.45 | .030 Tax receipts segregated and held in trust for the |
| 36 | | municipality. |
| 37 | | |
| 38 | <u>A.</u> | Taxes collected pursuant to this chapter belong to the municipality at |
| 39 | | the time collected by the rental agency. The rental agency has [A] |
| 40 | | fiduciary <u>duties</u> [DUTY] to the municipality for these taxes. The taxes |
| 41 | | shall be segregated from the rental agency's funds, at least by book |
| 42 | | account, and held in trust for the exclusive benefit of the municipality |
| 43 44 | | until remitted to the municipality. |
| 44 45 | <u>B.</u> | When the circumstances described in subsections 12.45.055F.1 |
| 46 | | F.3. or subsection 12.45.060F. have occurred, the chief fiscal officer |
| 47 | | may require the rental agency to maintain a separate bank account |
| 48 | | in a financial institution for segregating tax monies collected. The |
| | 1 | |

rental agency required to establish an account under this section shall deposit tax monies therein upon collection.

(AO No. 2000-116(S), § 3, 7-18-00; AO No. 2003-107, § 1, 7-1-03)

Section 3. Anchorage Municipal Code chapter 12.45 is hereby amended by adding a new section, to be numbered 12.45.045, which section reads as follows:

12.45.045 Eligibility for certificate of registration.

- A. To be eligible for a certificate of registration, a person applying to conduct business as a rental agency shall:
 - 1. Provide verification and affirmation that all responsible parties for the rental agency:
 - a. have not at any time in the most recent five-year period been convicted of a crime related to theft of tax dollars, attempted theft of tax dollars, failure to remit taxes due, embezzlement, felony theft, or similar financial crimes;
 - b. have not at any time during the most recent five-year period had a certificate of registration under this chapter revoked more than once;
 - c. are not delinquent with tax obligations to the municipality or have any outstanding delinquent financial obligations to the municipality.

Have arranged for locations intended for the rental agency's business that comply with the municipal land use ordinances and regulations.

3. Ensure that all motor vehicles disclosed in the application and subsequently added to the rental agency's fleet are in compliance with all vehicle equipment, safety and financial security or insurance requirements of federal, state and local laws.

Section 4. Anchorage Municipal Code section 12.45.050 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

12.45.050 Registration of rental agencies.

A. <u>Registration</u>. Each <u>person intending to engage in business as a</u> rental agency shall <u>first</u> register with the chief fiscal officer on a<u>n</u> <u>application</u> form provided by the department before such rental

agency rents or leases a motor vehicle. An applicant applying for a 1 2 certificate of registration under this chapter shall obtain a financial guarantee [SURETY BOND] in accordance with Section 12.45.055 and 3 a copy of such financial guarantee [SURETY BOND] shall be submitted 4 5 to the department with the application. 6 7 Β. (Reserved) [A RENTAL AGENCY ENGAGING IN BUSINESS AT MORE THAN 8 ONE LOCATION WITHIN THE MUNICIPALITY SHALL LIST EACH LOCATION ON 9 THEIR REGISTRATION APPLICATION.] 10 C. A registration application shall contain the applicant's [RENTAL 11 AGENCY'S]: 12 13 14 1. Registered and business name; 15 16 Physical addresses and locations at which it conducts 17 business; 18 19 3. Mailing address; 20 21 4. Registered address; 22 23 5. Form of business organization and Alaska business license 24 number; 25 26 6. Complete disclosure of all [ALL] motor vehicles intended for rental use that are owned or controlled by the applicant 27 28 [RENTAL AGENCY] as of the date the registration application is 29 filed, including all motor vehicles for which the applicant 30 [RENTAL AGENCY] has entered into a contractual arrangement, written or oral, to acquire the vehicles but has not yet taken 31 32 physical control of the motor vehicle; [AND] 33 34 7. The address of each location where the applicant will engage in business operations, including, but not limited to, business 35 36 office(s). service counter(s). vehicle storage lot(s). maintenance and equipment storage area(s); 37 38 39 Names and addresses of all responsible parties for the rental <u>8.</u> 40 agency; 41 42 A corporation that applies for a certificate of registration shall 9. 43 provide the names and addresses of the principal officers 44 including president, vice-president, secretary, managing officer, and all stockholders who own 10 percent or more of 45 46 the stock in the corporation. A partnership, including a limited partnership, that applies for a certificate of registration shall 47 48 provide the names and addresses of all general partners and

all partners with an interest of 10 percent or more. A limited 1 2 liability organization that applies for a certificate of registration 3 shall provide the names and addresses of all members with an ownership interest of 10 percent or more and the names 4 5 and addresses of all managers; and 6 7 Such other information as the department may require. 10. 8 9 D. Upon receipt of a properly completed application from an eligible applicant, the chief fiscal officer shall, without charge, issue a 10 certificate of registration to the rental agency. The certificate shall be 11 valid only for the business name and address listed thereon. A 12 person's application for and acceptance of the certificate of 13 14 registration issued under this section constitutes confirmation of the person's acknowledgement on behalf of the applicant and rental 15 16 agency of the fiduciary duties pursuant to this chapter. 17 *** *** *** 18 19 20 F. (Reserved) [IF ANY OF THE INFORMATION REQUIRED BY SUBSECTIONS C1. 21 THROUGH C5. OF THIS SECTION CHANGES, THE CERTIFICATE OF 22 REGISTRATION SHALL AUTOMATICALLY EXPIRE AND, WITHIN TEN DAYS 23 THEREAFTER, SHALL BE SURRENDERED ALONG WITH ALL COPIES THEREOF, 24 TO THE CHIEF FISCAL OFFICER FOR CANCELLATION AND ISSUANCE OF A 25 NEW CERTIFICATE.] 26 27 G. The department may refuse to issue a certificate of registration if 28 there is reasonable cause to believe that the applicant has structured 29 its business organization to avoid payment of delinguent taxes, 30 penalties, interest, or costs due under this chapter; has willfully withheld information requested to determine the applicant's eligibility 31 32 to receive a certificate; or [THERE IS REASONABLE CAUSE TO BELIEVE] 33 that information submitted in the application is false or misleading 34 and is not made in good faith. 35 36 Every rental agency electing to provide a surety bond to fulfill the <u>H.</u> requirement for a financial guarantee under this chapter shall 37 annually register under this section to renew its certificate of 38 39 registration. 40 Non-transferable. The certificate of registration issued under this 41 <u>I.</u> 42 section is not assignable or transferable, except that in the case of 43 death, bankruptcy, receivership, or incompetency of the rental agency (or its principals if the rental agency is an entity), or if the 44 certificate is transferred to another by operation of law, the 45 46 department may extend the certificate for a limited time to the 47 executor, administrator, trustee, receiver, or the transferee. 48

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<u>J.</u> 2 for a rental agency to have, and there is no right, entitlement or 3 property interest created by the issuance of a certificate to a rental 4 agency. 5 6 (AO No. 2000-116(S), § 3, 7-18-00; AO No. 2003-107, §§ 2, 3, 7-1-03) 7 8 9 The Anchorage Municipal Code chapter 12.45 is hereby amended by Section 5. 10 adding a new section, to be numbered 12.45.053, which section reads as follows: 11 12 12.45.053 Fiduciary duties. 13 14 Α. The fiduciary duties include at a minimum: 15 16 1. determining, implementing, and enforcing sufficient and 17 relevant policies and practices to ensure proper performance 18 of fiduciary duties; 19 20 charging, collecting, and safeguarding all taxes required by 21 this chapter to be collected by the rental agency; 22 23 3. directing and reviewing the actions of each member, officer, 24 director, employee, and contractor employed or used by the 25 rental agency in the exercise of the fiduciary duties under this 26 chapter; 27 28 4. performing all acts, not prohibited by this chapter, whether or 29 not expressly authorized, that a reasonable and prudent 30 person would consider necessary or proper in administering 31 and safeguarding the taxes collected under this chapter; and 32 33 5. maintaining accounting records associated with taxes 34 collected under this chapter in accordance with generally 35 accepted accounting principles. 36 Β. 37 The fiduciary is liable for a breach of a duty that is assigned or delegated. However, the fiduciary is not liable for a breach of a duty 38 39 that has been delegated to another person if the duty is assigned by 40 law to another person, except to the extent that the fiduciary or 41 designee: 42 43 1. knowingly participates in, or knowingly undertakes to conceal, 44 an act or omission of another person knowing that the act or 45 omission is a breach of that person's duties under this 46 chapter; or 47

The certificate of registration issued under this section is a privilege

- 2. by failure to comply with this section in the administration of specific responsibilities, enables another person to commit a breach of duty.
- C. Funds held in a fiduciary capacity shall be clearly identified in a rental agency's financial statement and, if maintained in an account at a financial institution the account shall be clearly identified as a fiduciary account.

Section 6. Anchorage Municipal Code section 12.45.055 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set *out*):

12.45.055 Security for fiduciary performance.

- Α. Guarantee required. To ensure that a rental agency performs its fiduciary responsibility to timely collect, account for, safeguard, and remit taxes levied by this chapter, the rental agency shall provide a guarantee by one or more of the methods specified in this section. The amount of the guarantee shall be in an amount that the chief fiscal officer determines to be eight percent of the estimated average annual gross fees and costs earned by the rental agency, or \$5,000.00, whichever is higher. Except as specified in subsection C. of this section, the requirement for a guarantee shall remain in force for the entire period the applicant is registered as a rental agency in accordance with Section 12.45.050. [A CERTIFICATE OF REGISTRATION IS AUTOMATICALLY REVOKED WHEN THE RENTAL AGENCY'S REQUIRED GUARANTEE LAPSES, IS NOT RENEWED, EXPIRES, IS MODIFIED WITHOUT THE WRITTEN CONSENT OF THE CHIEF FISCAL OFFICER, IS CANCELLED, OR IS OTHERWISE TERMINATED.] In the event the municipality exercises a claim against the guarantee, the rental agency shall provide an additional guarantee, in an amount equal to the amount of the paid claim, no later than 30 days after the date such claim was paid [OR ITS CERTIFICATE OF REGISTRATION SHALL BE AUTOMATICALLY REVOKED].
- C. Once a rental agency has filed a tax return and remitted the full amount of taxes due under this chapter, by the due date prescribed by this chapter, for each of eight consecutive calendar quarters, the rental agency may submit a written request to the chief fiscal officer for a waiver of the requirement for the rental agency to post a guarantee. The request must include information demonstrating the rental agency has sufficient capital to conduct normal business operations. Except as listed below, the chief fiscal officer shall provide written approval of such request, stating the date the requirement for a guarantee shall expire.

| 1 2 3 4 5 6 | | | The chief fiscal officer shall not approve the rental agency's request and the requirement for a guarantee shall not expire when the rental agency has had any certificate of registration previously issued under this chapter revoked by the department. |
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| 7 8 9 10 11 12 13 | | | The chief fiscal officer shall not approve the rental agency's request and the requirement for a guarantee shall not expire when the department has reasonable cause to believe that the rental agency is a related party or related entity to another rental agency or prior rental agency whose certificate of registration has previously been revoked under this chapter. |
| 14 15 16 17 18 19 | | | The chief fiscal officer shall not approve the rental agency's request unless the rental agency has sufficient capital to conduct normal business operations, timely and fully paying all financial obligations. Evidence of sufficient capitalization includes but is not limited to a debt-to-equity ratio less than 9 or a debt ratio less than 0.9. |
| 20 21 | *** | | *** *** |
| 22 | <u>F.</u> | The ch | hief fiscal officer may require the rental agency to provide a |
| 22 | <u> </u> | | al guarantee that is double the amount established by |
| 24 | | - | ction A of this section, when: |
| 24 | | <u>300300</u> | Subit A of this section, when. |
| 23 26 | | 1 | A responsible party was incligible for a five year period upder |
| 20 27 | | | A responsible party was ineligible for a five-year period under |
| | | | a limitation in subsections 12.45.045A.1.a. or A.1.b., and the |
| 28 | | | five-year period has passed; |
| 29 | | | - |
| 30 | | | The rental agency has incurred penalties under this chapter in |
| 31 | | | at least two consecutive calendar quarters; or |
| 32 | | 0 | The second dependence is a second second filler and second s |
| 33 | | | The rental agency has incurred penalties under this chapter in |
| 34 | | | at least two quarters of any three consecutive calendar |
| 35 | | | <u>quarter period.</u> |
| 36 | (40) | 1. 0000 | |
| 37 | (AU N | 10. 2003 | 3-107, § 4, 7-1-03; AO No. 2009-78, § 1, 7-7-09) |
| 38 | 0 | A | |
| 39 | | | rage Municipal Code section 12.45.060 is hereby amended to |
| 40 | | ws (me | remainder of the section is not affected and therefore not set |
| 41 | out): | | |
| 42 | 40.45 | 000 | Mater vehicle rental few return and remittenes |
| 43 | 12.45 | .000 | Motor vehicle rental tax return and remittance. |
| 44 45 | ^ | \A/ithin | 20 days after the and of each calendar guarter, every restal |
| 45 46 | A. | | 30 days after the end of each calendar quarter, every rental |
| 46 47 | | | y shall submit to the department a tax return upon a form |
| 47 | | | ed by the department and shall remit therewith all taxes ed to be collected by this chapter during the immediately |
| -10 | 1 | require | a to be concelled by this chapter during the initialities |

preceding calendar quarter. A tax return shall be filed even if there 1 2 are no taxes due for the period being reported. Tax returns and taxes 3 to be remitted under this chapter must be actually received by the department within the time required by this section. 4 5 6 1. The tax return shall be signed under penalty of perjury by an 7 officer of the rental agency and shall include: 8 The name and mailing address of the rental agency; a. 9 The name and title of the person filing the tax return; b. 10 Whether the cash basis or accrual basis accounting C. method is used to report rents earned; 11 12 <u>d</u>. The aggregate amount of the fees and costs earned by 13 the rental agency for motor vehicle rentals within the 14 municipality; 15 <u>e</u> [D]. The amount of motor vehicle tax due: 16 The vehicle inventory disclosure form; and <u>f</u> [E]. Such other relevant information and supporting 17 g. 18 documentation as the department may require. 19 20 As used in subsection A.1.d. of this section, "fees and costs 21 earned" means revenue recognized on the rental agency's books of account in the legitimate and normal and ordinary 22 course of the rental agency's business. A rental agency must 23 24 elect to report fees and costs on the accrual basis or the cash 25 basis method of accounting. Once adopted, a rental agency's 26 method of reporting fees and costs shall not be changed without prior written approval of the chief fiscal officer. 27 28 Generally, cash basis businesses recognize the total fees and 29 costs for motor vehicle rentals as earned when the payments 30 are actually collected and accrual basis businesses recognize the total fees and costs for motor vehicle rentals as earned 31 32 when the rental transactions occur regardless of when 33 payment is actually received. 34 35 Β. If a rental agency fails to file a tax return under this section or when 36 the chief fiscal officer finds that a tax return filed by a rental agency is not supported by the records required to be maintained under this 37 38 chapter, the chief fiscal officer may prepare and file an involuntary 39 tax return on behalf of the rental agency. taxes due on an involuntary 40 tax return may be premised upon any information that is available to the chief fiscal officer including comparative data for similar 41 42 businesses. A rental agency shall be liable for the taxes stated on an 43 involuntary tax return together with penalties and interest provided in 44 this chapter. 45 46 1. The department shall notify the rental agency of an 47 involuntary tax return, the basis of the department's 48 calculations, the rental agency's rights under Section

12.45.170, and notice that payment of the taxes, penalties, 1 2 and interest is due immediately. 3 4 Unless otherwise determined by the chief fiscal officer in a 5 decision under Section 12.45.170, taxes due under this section shall be due on the same date as if a tax return had 6 7 been filed by the rental agency in accordance with this 8 chapter, and interest, penalties, and costs thereon shall 9 accrue from such date. 10 A tax return prepared by the chief fiscal officer is prima facie 11 <u>3.</u> 12 evidence of taxes due, and the penalties and interest accruing 13 from said tax liability. In an application under section 14 12.45.170, it is the rental agency's burden to rebut the 15 presumed sufficiency of a tax return prepared by the 16 department. 17 *** *** *** 18 19 20 F. The department may require a rental agency to file tax returns and 21 remit taxes due at the end of each month within 30 days after the 22 end of the month being reported, if: 23 24 1. A person who was ineligible for a certificate because of the five-year limitation in subsections 12.45.050A1.a. or A.1.b. is 25 26 a responsible party for a rental agency and the five year 27 period has passed; or 28 29 A rental agency meets eligibility requirements for a certificate, <u>2.</u> 30 but has: 31 32 a debt-to-equity ratio between 7 and 9; or a. 33 34 b. a debt ratio between 0.7 and 0.9. 35 36 (AO No. 2000-116(S), § 3, 7-18-00; AO No. 2003-107, § 5, 7-1-03) 37 38 Anchorage Municipal Code Section 12.45.080 is hereby amended to Section 8. 39 read as follows: 40 41 12.45.080 Tax refunds. 42 43 Α. If the department determines after audit that a rental agency's tax remittance exceeds [TAXES REMITTED EXCEED] the actual amount due. 44 the department shall, upon written request of the rental agency, 45 46 refund the excess to the rental agency without interest.

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B. The rental agency shall apply for a refund in writing on a form 1 2 provided by the department not later than two years from the date 3 the excess payment was transmitted to the department. Any claim 4 for a refund filed more than two years [ONE YEAR] after the [DUE] date 5 of the excess payment [TAX RETURN] is forever barred. For purposes of this section, a "refund" means payment by the municipality to the 6 7 rental agency or book entry by the municipality to offset other current 8 or future amounts due from the rental agency. 9 10 C. If a rental agency discovers that it has miscalculated the tax, and the person who rented a motor vehicle paid more tax than should have 11 12 been collected, the rental agency shall refund to the renter the 13 excess amount collected. If the rental agency has [IS] not [ABLE TO] 14 located the renter and refunded the excess tax collected within 30 days, the excess tax shall be remitted to the municipality with the 15 16 next tax return and remittance due pursuant to Section 12.45.060. 17 18 (AO No. 2000-116(S), § 3, 7-18-00) 19 20 Section 9. Anchorage Municipal Code chapter 12.45 is hereby amended by 21 adding a new section, to be numbered 12.45.085, which section reads as follows: 22 23 12.45.085 Expiration or revocation of certificate of registration. 24 25 Α. A certificate of registration shall automatically expire: 26 27 1. Two years from the date of issuance. 28 29 On the last day of the term of the surety bond submitted as 30 financial guarantee, when the rental agency is required to 31 renew or provide a new financial guarantee if such 32 requirement has not been waived, and the rental agency must 33 reapply, pursuant to section 12.45.050, to renew its certificate. 34 35 3. If any of the information required by subsections C1. through 36 C5. of section 12.45.050 changes. Within ten days thereafter. the certificate shall be surrendered along with all copies 37 thereof, to the chief fiscal officer for cancellation and issuance 38 39 of a new certificate. 40 Β. 41 A certificate of registration shall be automatically revoked: 42 43 1. When the rental agency's required financial guarantee lapses, is not renewed, expires, is modified without the written 44 consent of the chief fiscal officer, is cancelled, or is otherwise 45 46 terminated: or 47 48 In the event the municipality exercises a claim against the

1 financial guarantee and the rental agency fails to replace, 2 renew or replenish its financial guarantee, in an amount equal 3 to the amount of the paid claim or in an aggregate amount as required by section 12.45.055, no later than 30 days after the 4 5 date such claim was paid. 6 7 C. The department may revoke a certificate of registration if: 8 9 1. A rental agency fails to remit substantially all (at least 95 10 percent) of the taxes due under this chapter within 45 11 calendar days of the due date; 12 2 13 Subsequent to the issuance of the certificate the department 14 discovers that the rental agency has willfully withheld 15 information requested to determine the applicant's eligibility to 16 receive a certificate, or there is reasonable cause to believe 17 that information submitted in the application was false or 18 misleading and was not made in good faith; 19 20 3. When the rental agency's circumstances change to a point 21 where it no longer meets eligibility requirements set forth in 22 section 12.45.045; or 23 24 4. The rental agency has committed any violation of this chapter. 25 D. 26 Except for automatic revocation under subsection B., the department 27 shall give reasonable notice of the intent to revoke a certificate of 28 registration and, prior to revocation, shall provide the rental agency a 29 reasonable opportunity to respond or to rebut the grounds for the 30 revocation action. 31 32 Section 10. Anchorage Municipal Code section 12.45.090 is hereby amended to 33 read as follows (the remainder of the section is not affected and therefore not set 34 out): 35 36 12.45.090 Prohibited acts. 37 38 Α. In addition to other acts and omissions prohibited by this chapter: 39 1. No person shall fail or refuse to pay the tax imposed by this 40 chapter when it is due and payable to a rental agency authorized to collect the tax. 41 42 43 A rental agency or responsible party shall not advertise or 44 state to the public or to any person renting a motor vehicle, directly or indirectly, that the tax or any part of it will be 45 46 assumed or absorbed by the rental agency. A rental agency 47 or responsible party shall not advertise or state to the public or 48 to any person renting a motor vehicle, directly or indirectly,

that the tax will not be added to the rental contract or that it 1 2 will be refunded except as provided in this chapter. A rental 3 agency or responsible party shall not absorb or fail to add the tax or any part of it or fail to state the tax separately to the 4 5 person renting the motor vehicle. 6 7 3. No person, [OR] rental agency, or responsible party shall 8 charge in excess of the proper amount of tax due under this 9 chapter. 10 Β. No person shall engage in business as a rental agency without 11 12 obtaining a certificate of registration under this chapter. 13 14 C. No rental agency or responsible party shall deny the chief fiscal 15 officer, subsequent to identification during normal business hours, 16 access to the rental agency's required records for purposes of 17 inspection under this chapter. 18 19 No rental agency or responsible party shall fail to make a required <u>D.</u> remittance to the department of funds collected and to be held in 20 21 trust for the municipality. 22 <u>E.</u> 23 A person shall not divert or otherwise appropriate for business or personal use funds required to be held in a fiduciary capacity under 24 this chapter. Use of funds held in a fiduciary capacity under this 25 chapter for any purpose other than the one for which the funds are 26 being held is prohibited. Prohibited purposes under this section 27 28 include, but are not limited to, using funds held or received in a 29 fiduciary capacity to: 30 1. pledge as collateral to secure an amount owing; <u>2.</u> 3. guarantee a contract of surety; or 31 32 assign. 33 34 <u>F.</u> A person shall not factor a rental agency's accounts receivable, or transact any type of asset-financing arrangement in which a rental 35 agency uses its accounts receivable as collateral in a financing 36 agreement, when the accounts receivable contain charges for motor 37 vehicle rental taxes, without first notifying the department and 38 39 remitting to the department a payment equal to the total charges for 40 motor vehicle rental taxes being factored or collateralized. 41 42 A person shall not prepare and submit to the department a false tax <u>G.</u> 43 return with the intent to fail to remit taxes due pursuant to this 44 chapter. 45 46 <u>H.</u> A person shall not knowingly use, allow or permit the use of real property in the municipality by a rental agency for use in conducting 47 48 its business as a rental agency, unless the rental agency is properly

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| 1 2 3 4 5 | <u>r</u> | eal property after no | lepartment under this chapter. tice from the department that su s this section is prima facie e | ich provision of |
| 6 7 8 9 10 | | other marketing serving not properly registere after notice from the | anowingly provide advertising, version of the muter of th | nicipality that is such services on of services |
| 11 12 | (AO No | . 2000-116(S), § 3, 7 | -18-00) | |
| 13 14 15 16 | Section 11. A read as follows | • | Code Section 12.45.100 is here | by amended to |
| 17 | 12.45.1 | 00 Tax avoidance | е. | |
| 18 19 20 21 22 23 24 | | agency has structure collecting or remittin wrongfully deceived it | as reasonable cause to believe ed a contract to rent a motor v ig the tax levied under this c ts customers or the department, of the following actions: | ehicle to avoid hapter, <u>or has</u> |
| 24 25 26 27 28 29 30 | 1 | substance of a taxable transa establish, levy | ere is a rebuttable presump a specific motor vehicle rental t action under this chapter an y and collect the tax togeth nterest as provided for in this cha | ransaction is a d proceed to er with costs, |
| 31 32 33 34 35 36 | 2 | records identif years. If the re the departmen | uire the rental agency to retain ied in section 12.45.150 for not ecords for prior reporting period t may prepare and file involunta rental agency, as provided | more than six s do not exist, ary return(s) on |
| 37 38 | (AO No | . 2000-116(S), § 3, 7 | -18-00) | |
| 39 40 41 | | . . | I Code chapter 12.45 is hereb red 12.45.115, which section rea | |
| 42 43 | 12.45.1 | 15 Collection of | taxes. | |
| 44 45 46 47 48 | and un action f | paid may be collect for the collection of | nd administration costs due und ted by any lawful means, inclu a debt, by executing a claim a 2.45.055, by foreclosure of th | ding by a civil gainst security |

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accordance with AS 09.45.170 through 09.45.220 or similar statutes in substitution thereof, or by any combination of the above.

Section 13. Anchorage Municipal Code section 12.45.120 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

12.45.120 Penalties.

C. A rental agency <u>or responsible party</u> who willfully fails to collect [OR REMIT] the tax levied by this chapter shall incur a civil penalty equal to twice the amount of the tax which should have been collected.

- D. [THE DEPARTMENT MAY REVOKE A CERTIFICATE OF REGISTRATION ISSUED UNDER THIS CHAPTER FOR ANY VIOLATION OF THIS CHAPTER.] If a rental agency fails to remit at least 95 percent of the taxes due under this chapter within 45 calendar days of the due date, the [DEPARTMENT SHALL REVOKE THE RENTAL AGENCY'S CERTIFICATE OF REGISTRATION ISSUED UNDER THIS CHAPTER AND THE] rental agency shall incur a civil penalty up to and including an amount equal to the unpaid delinquent taxes.
- E. A managing member, officer, director, [AND] owner and responsible party of an enterprise engaged in business as a rental agency without a certificate of registration issued under this chapter is personally liable for all taxes which should have been collected and remitted to the municipality plus a penalty equal to 25 percent of the tax which should have been collected in addition to all costs, taxes, interest and other penalties due under this chapter. The municipal attorney may petition the court for injunctive relief against a person engaged in business as a rental agency without a certificate of registration issued under this chapter.
- F. Civil and criminal penalties shall be cumulative remedies and shall not relieve a rental agency, responsible party, or person renting a motor vehicle of the duties imposed under this chapter.
- 39 G. Any person who violates any provision of this chapter shall be liable for a civil penalty of up to \$1,000.00 for each separate violation. 40 Where multiple instances of the same violation occur, each instance 41 42 shall constitute a separate violation. In addition to any other remedy 43 or penalty provided by this chapter, a rental agency, responsible 44 party or any person who violates a provision of this chapter, a valid order of the department or chief fiscal officer authorized under this 45 46 chapter, or a municipal regulation promulgated under this chapter, 47 shall be subject to a civil penalty, or injunctive relief to restrain the person from continuing the violation or threat of violation, or both 48

such civil penalty and injunctive relief. Upon application by the municipality for injunctive relief and a finding that a person is violating or threatening to violate a provision of this chapter or a municipal regulation promulgated under this chapter, the Superior Court shall grant injunctive relief to restrain the violation. <u>H.</u> A person who owns or controls the real property where an unregistered rental agency is operating and who, after being notified by the department that the continued operation of the unregistered rental agency is in violation of this chapter, allows the unregistered rental agency to continue to operate on the property is complicit in a prohibited act under section 12.45.090 and shall be subject to penalties set forth in subsection G. A person who provides advertising, web hosting, or other marketing <u>I.</u> services to a rental agency in the municipality not having a certificate of registration under this chapter after receiving notice from the department to cease such services is complicit in a prohibited act under section 12.45.090 and shall be subject to penalties set forth in subsection G. A person who commits an act prohibited by this chapter is subject to <u>J.</u> prosecution pursuant to Title 8 of this Code. (AO No. 2000-116(S), § 3, 7-18-00; AO No. 2003-107, §§ 8, 9, 7-1-03)

Section 14. Anchorage Municipal Code section 12.45.150 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

12.45.150 Maintenance and inspection of documents and records.

- A. Motor vehicle rental transactions. Any person who collects fees and costs for the rental of a motor vehicle shall keep and preserve sufficient records to document each rental of a motor vehicle. The collection of advance deposits constitutes the collection of fees and costs for the purposes of this subsection. Unless a longer period is ordered by the chief financial officer under section 12.45.100 or a court of competent jurisdiction, a rental agency shall keep and preserve all required records [RECORDS SHALL BE KEPT AND PRESERVED] within the municipality for not less than two calendar years after the end of the calendar year in which such records are created and shall make [BE MADE] available such records shall include, but not necessarily be limited to:
- 1. All rental contracts and accounting records reflecting the rental of each motor vehicle for which the rental agency

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received fees and costs, and the total fees and costs received therefor;

The renter's name, address, beginning and ending dates of the rental period, motor vehicle identification number (VIN#) or license plate number, and all fees and costs charged to the renter, method of payment, and payment amount, as recorded on the rental contract or otherwise; and

- All periodic statements and records from financial institutions <u>3.</u> provided to, or available to, the rental agency for accounts in which fees and costs or motor vehicle rental taxes were deposited;
- <u>4.</u> All periodic statements provided to the rental agency from credit card or debit card processors containing details of customer payment transactions for motor vehicle fees and costs or motor vehicle rental taxes; and
- 5 [3]. Books of account, journals, ledgers, and [OR] other compilations of source documents that reconcile to total fees and costs earned and tax collected as listed on the tax returns filed with the department under the authority of this chapter.
- Β. Tax-exempt transactions. It shall be the responsibility of each rental agency to obtain and preserve sufficient evidence to support all claimed exemptions from payment, collection, or remittance of the rental vehicle tax. Specification in this subsection of the records to be kept by a rental agency shall not relieve the rental agency of its responsibility to keep sufficient records. Unless a longer period is ordered by the chief financial officer under section 12.45.100 or a court of competent jurisdiction, a [A] rental agency shall keep and preserve in the municipality at least the following minimum records for two calendar years after the end of the calendar year in which created:

38 39 C. *Fleet inventory.* It shall be the responsibility of the rental agency to 40 obtain and preserve sufficient information on the motor vehicles the rental agency controls or offers for rent to enable the department to 41 42 perform inspections of records pursuant to this chapter. Specification 43 in this chapter of the records to be kept by a rental agency shall not 44 relieve the rental agency of its responsibility to keep sufficient records. Unless a longer period is ordered by the chief financial 45 46 officer under section 12.45.100 or a court of competent jurisdiction, a [A] rental agency shall keep and preserve in the municipality at least 47 48 the following minimum records for two calendar years after the end

of the calendar year in which created:

D. Rental agency financial and administrative records. Unless a longer period is ordered by the chief financial officer under section 12.45.100 or a court of competent jurisdiction, a rental agency shall keep and preserve in the municipality at least the following minimum records for two calendar years after the end of the calendar year in which created:

- <u>1.</u> <u>sufficient documentation confirming eligibility under section</u> <u>12.45.045; and</u>
- 2. any financial document related to the rental agency that has been submitted to a financial institution, potential investor, or other potential source of financing.
- E. Persons subject to this chapter shall keep and preserve such other documents and records as the department prescribes.
- <u>F[D]</u>. During normal business hours, the chief fiscal officer, upon presentation of proper identification, may inspect the records which a rental agency is required to maintain under this section, or inspect the records of a person whom the chief fiscal officer [HE] has probable cause to believe is a rental agency in order to determine whether that person is a rental agency. Upon notice of the department's intent to inspect records, a person or rental agency shall retain such records and preserve their availability to the department until released by the department in writing, regardless of whether such retention and preservation continues beyond the two-year period specified in this section.
 - 1. The chief fiscal officer's authority to inspect records shall not be limited to records within the two calendar year retention period. If a rental agency has possession or control of records described in subsection A through E. that are older than the two-year period specified in this section, the rental agency shall make such records available for inspection upon request.
 - 2. The rental agency shall make available for inspection within the municipality, all records required to be kept and preserved by this chapter. Records older than the two calendar year retention period specified in this section shall not be barred from discovery under court or administrative rules on relevance or admissibility grounds solely based on the age of the records.

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| Regarding Tax on Rental of Motor Vehicles |

- <u>G.</u> The department may inspect records required by this chapter of all responsible parties who had control of, or access to, funds collected from customers of the rental agency, and such persons shall be subject the requirements of this section.
- <u>H[E]</u>. Where the Constitution of the United States or of the State of Alaska so requires, the chief fiscal officer shall obtain an administrative search warrant authorizing an inspection and shall exhibit the warrant to the person in charge of the premises before conducting the inspection. The chief fiscal officer shall apply to the trial courts of the <u>S[s]</u>tate of <u>A[a]</u>laska to obtain an administrative search warrant, stating in the application the name and address of the premises to be inspected, the authority to conduct the inspection, the nature and extent of the inspection, and the facts and circumstances justifying the inspection. Warrants issued under this section shall be returned to the court by which issued within ten days after the date issued.

(AO No. 2000-116(S), § 3, 7-18-00)

Section 15. Anchorage Municipal Code section 12.45.160 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

12.45.160 Confidentiality of records.

C. This section shall not prohibit the chief fiscal officer from sharing information obtained from tax returns, documents, records, and/or reports filed with the municipality pursuant to this chapter with any local, state, or federal government agency for the purpose of enforcing this chapter or for tax purposes of the other government agency, provided the chief fiscal officer determines the other government agency provides adequate safeguards for the confidentiality of the shared information and that it will be used for tax purposes only.

(AO No. 2000-116(S), § 3, 7-18-00; AO No. 2009-78, § 2, 7-7-09)

Section 16. Anchorage Municipal Code section 14.60.030 is hereby amended to delete fines for chapter 12.45 offenses and to read as follows (*the remainder of the section is not affected and therefore not set out*):

14.60.030 Fine schedule.

- The fine schedule under this chapter is as follows:
- 47 TABLE INSET:

| Title | Section | | Fine Amount | |
|-------------|---------|-------------------------------------|----------------|--|
| * * * | * * * | * * * | | |
| [12.45.050] | [CERT | [CERTIFICATE OF REGISTRATION] | | |
| | [A. | FAILURE TO OBTAIN | 75.00] | |
| | [F. | FAILURE TO DISPLAY | 75.00] | |
| | [G. | FAILURE TO SURRENDER CERTIFICATE | 75.00] | |
| [12.45.090] | [FAILU | [FAILURE TO PAY] | | |
| | [A. | FAILURE TO PAY | 75.00] | |
| * * * | * * * | * * * | | |

(AO No. 93-167(S-1), § 1, 4-13-94; AO No. 94-108, § 1, 10-5-94; AO No. 94-134, § 2, 9-8-94; AO No. 95-42, § 2, 3-23-95; AO No. 95-67(S), § 9, 7-1-95; AO No. 95-102, § 1, 4-26-95; AO No. 95-118, § 3, 9-1-95; AO No. 95-163(S), § 21, 8-8-95; AO No. 95-195(S-1), 1-1-96; AO No. 96-51(S-1), § 2, 8-1-96; AO No. 96-96(S-1), § 2, 2-1-97; AO No. 96-126(S), § 3, 10-1-96; AO No. 96-137(S), § 9, 1-2-97; AO No. 97-88, § 3, 6-3-97; AO No. 97-107, § 3, 11-17-97; AO No. 97-133(S), § 1, 11-11-97; AO No. 98-27(S-1), § 2, 11-11-97; AO No. 98-160, § 2, 12-8-98; AO No. 99-13(S), 2-9-99; AO No. 99-91(S), § 4, 7-13-99; AO No. 2000-64, § 1, 4-18-00; AO No. 2000-116(S), § 4, 7-18-00; AO No. 2000-127(S), § 2, 10-14-00; AO No. 2000-129(S), § 26, 11-21-00; AO No. 2001-48, § 1, 3-13-01; AO No. 2001-74(S), § 2, 4-17-01; AO No. 2001-4, § 2, 2-6-01; AO No. 2001-145(S-1), § 11, 12-11-01; AO No. 2003-68, § 1, 9-30-03; AO No. 2003-97, § 4, 9-30-03; AO No. 2003-117, § 2, 1-28-03; AO No. 2003-130, § 8, 10-7-03; AO No. 2003-152S, § 10, 1-1-04; AO No. 2004-1, § 2, 1-1-03; AO No. 2004-99, § 2, 6-22-04; AO No. 2004-100(S-1), § 6, 1-1-05; AO No. 2004-171, § 1, 1-11-05; AO No. 2005-160, § 9, 11-1-05; AO No. 2005-84(S), § 3, 1-1-06; AO No. 2005-185(S), § 35, 2-28-06; AO No. 2005-124(S-1A), § 33, 4-18-06; AO No. 2006-39, § 6, 4-11-06; AO No. 2006-54, § 1, 5-2-06; AO No. 2006-80, § 1, 6-6-06; AO No. 2007-50, § 4, 4-10-07; AO No. 2007-60, § 4, 11-1-07; AO No. 2007-70, § 3, 5-15-07; AO No. 2008-84(S), § 5, 7-15-08; AO No. 2009-61, § 3, 7-7-09; AO No. 2009-82, § 5, 7-7-09; AO No. 2009-40(S), § 3, 7-21-09; AO No. 2009-112, § 4, 10-13-09; AO No. 2009-122, § 2, 12-17-09; AO-2010-35(S), § 7, 5-11-10; AO No. 2010-39, § 2, 5-11-10; AO No. 2010-87(S), § 3, 12-7-10; AO No. 2011-46, § 4, 4-12-11; AO No. 2011-59, § 10, 5-24-11; AO No. 2011-106(S), § 3, 11-8-11; AO No. 2011-112, § 4, 11-22-11, eff. 12-22-11; AO No. 2012-10, § 1, 1-31-12; AO No. 2012-77, § 29, 8-7-12; AO No. 2013-109(S-1), § 5, 12-3-13; AO No. 2013-130(S-1), § 1, 1-14-14; AO No. 2014-42, § 31, 6-21-14; AO No. 2014-85, §4, 8-5-14; AO No. 2014-110(S), § 2, 9-9-14; AO No. 2014-137(S), § 3, 11-18-14)

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AO Amending AMC Chapter 12.45 Regarding Tax on Rental of Motor Vehicles

 Section 17. This ordinance shall become effective immediately upon passage and approval by the Anchorage Assembly.

PASSED AND APPROVED by the Anchorage Assembly this 14th day of May, 2015.

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Municipal Clerk

ATTEST:

Chair of the Assembly